

Tuesday 22 November 2022

Votes and Proceedings

The House met at 11.30 am.

Prayers

- 1 Questions to the Secretary of State for Justice
- 2 Urgent Question: Solihull murders (Miss Sarah Dines)
- 3 Statement: Nuclear test veterans: Medals (Johnny Mercer)
- 4 Disposable Barbecues: Motion for leave to bring in a Bill (Standing Order No. 23)

Ordered, That leave be given to bring in a Bill to prohibit the use of disposable barbecues on open moorland, on beaches, in Areas of Outstanding Natural Beauty and in certain other areas designated for environmental protection; to give local authorities the power to prohibit the sale of disposable barbecues in their area; and for connected purposes;

That Selaine Saxby, Sally-Ann Hart, Mrs Flick Drummond, Jane Hunt, Simon Fell, Mr Ian Liddell-Grainger, Sir Gary Streeter, Theresa Villiers, Dr Neil Hudson, Derek Thomas, Ian Levy and Caroline Nokes present the Bill.

Selaine Saxby accordingly presented the Bill.

Bill read the first time; to be read a second time on Friday 20 January 2023, and to be printed (Bill 196).

Ways and Means: Energy (oil and gas) profits levy: Adjourned debate on the Question proposed on 21 November

Debate resumed (Order, 21 November).

Question again proposed, That—

- (a) provision may be made increasing the rate at which energy (oil and gas) profits levy is charged to 35%,
- (b) provision may be made reducing the percentage in section 2(3) of the Energy (Oil and Gas) Profits Levy Act 2022 (amount of additional investment expenditure) to 29%, and
- (c) (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made for and in connection with extending the period for which the levy has effect until 31 March 2028.

Question put and agreed to.

Resolved, That-

- (a) provision may be made increasing the rate at which energy (oil and gas) profits levy is charged to 35%,
- (b) provision may be made reducing the percentage in section 2(3) of the Energy (Oil and Gas) Profits Levy Act 2022 (amount of additional investment expenditure) to 29%, and
- (c) (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made for and in connection with extending the period for which the levy has effect until 31 March 2028.

6 Ways and Means: further Resolutions

The Deputy Speaker then put forthwith the Questions necessary to dispose of the further Motions which were made by the Chancellor of the Exchequer (Standing Order No. 51(3)).

2. Amount of corporation tax relief for expenditure on research and development

Resolved, That (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made—

- (a) increasing the percentage in section 104M(3) of the Corporation Tax Act 2009 to 20%,
- (b) reducing the percentage in section 1044(8) of that Act to 86%,
- (c) reducing the percentages in sections 1045(7) and 1055(2)(b) of that Act to 186%, and
- (d) reducing the percentage in section 1058(1)(a) of that Act to 10%.
- 3. Basic rate limit and personal allowance for tax years 2026-27 and 2027-28

Question put, That (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made for each of the following amounts to remain at their current amounts for the tax years 2026–27 and 2027–28—

- (a) the amount specified in section 10(5) of the Income Tax Act 2007 (basic rate limit), and
- (b) the amount specified in section 35(1) of that Act (personal allowance).

The House divided.

Division No. 94

Ayes: 318 (Tellers: Mike Wood, Steve Double)

Noes: 223 (Tellers: Colleen Fletcher, Navendu Mishra)

Question accordingly agreed to.

Resolved, That (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made for each of the following amounts to remain at their current amounts for the tax years 2026–27 and 2027–28—

- (a) the amount specified in section 10(5) of the Income Tax Act 2007 (basic rate limit), and
- (b) the amount specified in section 35(1) of that Act (personal allowance).

4. Threshold at which additional rate of income tax is charged

Resolved, That provision may be made reducing the amount of the higher rate limit in section 10 of the Income Tax Act 2007 so that it is equal to—

- (a) twice the amount specified in subsection (1) of section 35 of that Act (personal allowance) for a tax year, plus
- (b) the amount specified in subsection (2) of that section (amount at which personal allowance starts to be withdrawn).

5. Dividend nil rate

Resolved, That provision may be made reducing the amount by reference to which income is charged at the dividend nil rate (currently £2,000) so that it applies by reference to—

- (a) £1,000 for the tax year 2023-24, and
- (b) £500 for the tax year 2024–25 and subsequent tax years.
 - 6. Capital gains tax (annual exempt amount)

Resolved, That provision may be made—

- (a) amending section 1K(2) of the Taxation of Chargeable Gains Act 1992 so that the annual exempt amount is reduced to £6,000 for the tax year 2023–24 and is further reduced to £3,000 for the tax year 2024–25 and subsequent tax years,
- (b) repealing section 1L of that Act (increasing the annual exempt amount to reflect increases in CPI), and
- (c) amending section 8C(1)(b) of the Taxes Management Act 1970 (returns so far as relating to capital gains tax).
 - 7. Inheritance tax (nil rate band etc for tax years 2026–27 and 2027–28)

Resolved, That (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made amending section 86 of the Finance Act 2021 so that the nil rate band, the residential enhancement and the taper threshold remain at their current amounts for the tax years 2026–27 and 2027–28.

8. Removal of vehicle excise duty exemptions and reliefs

Resolved, That (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made for and in connection with removing exemptions or other reliefs from vehicle excise duty, with effect for licences taken out on or after 1 April 2025, in respect of—

- (a) electrically propelled vehicles that are light passenger vehicles, light goods vehicles or motorcycles,
- (b) light passenger vehicles that have low CO2 emissions, and
- (c) light passenger vehicles that are hybrid vehicles or that use road fuel gas.
- 9. Taxable benefits (appropriate percentage for cars with a CO2 emissions figure)

Resolved, That (notwithstanding anything to the contrary in the practice of the House relating to the matters that may be included in Finance Bills) provision may be made amending section 139 of the Income Tax (Earnings and Pensions) Act 2003 to increase the appropriate percentages for cars with a CO2 emissions figure by no more than 1% in each of the tax years 2025–26, 2026–27 and 2027–28.

Finance: Money

King's Recommendation signified.

Resolved, That, for the purposes of any Act of the present Session relating to finance, it is expedient to authorise the payment out of money provided by Parliament of sums incurred by the Commissioners for His Majesty's Revenue and Customs which is attributable to the increase in the percentage in section 104M(3) of the Corporation Tax Act 2009 to 20%.

7 Finance Bill

Ordered, That a Bill be brought in upon the foregoing resolutions;

That the Chairman of Ways and Means, the Prime Minister, the Chancellor of the Exchequer, John Glen, Victoria Atkins, Andrew Griffith and James Cartlidge present the Bill.

Victoria Atkins accordingly presented a Bill to grant certain duties, to alter other duties, and to amend the law relating to the national debt and the public revenue, and to make further provision in connection with finance.

Bill read the first time; to be read a second time tomorrow, and to be printed (Bill 197), with Explanatory Notes (Bill 197–EN).

8 Business of the House

Ordered, That notices of Amendments, new Clauses and new Schedules to be moved in Committee in respect of the Northern Ireland (Executive Formation etc) Bill may be accepted by the Clerks at the Table before it has been read a second time.—(Joy Morrissey.)

9 Statutory Instruments: Motions for Approval

(1) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Cessation of EU Law Relating to Prohibitions on Grounds of Nationality and Free Movement of Persons Regulations 2022, which were laid before this House on 20 October, be approved.—(Joy Morrissey.)

Question agreed to.

(2) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Police, Crime, Sentencing and Courts Act 2022 (Offensive Weapons Homicide Reviews) Regulations 2022, which were laid before this House on 13 October, be approved.—(*Joy Morrissey*.)

Question agreed to.

(3) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Immigration Skills Charge (Amendment) Regulations 2022, which were laid before this House on 17 October, be approved.—(Joy Morrissey.)

Question agreed to.

(4) Motion made and Question put forthwith (Standing Order No. 118(6)), That the Russia (Sanctions) (EU Exit) (Amendment) (No. 16) Regulations 2022 (SI, 2022, No. 1122), dated 1 November 2022, a copy of which was laid before this House on 3 November, be approved.—(Joy Morrissey.)

Question agreed to.

(5) Motion made and Question put forthwith (Standing Order No. 118(6)), That the Energy Bill Relief Scheme Pass-through Requirement (Heat Suppliers) (England and Wales

and Scotland) Regulations 2022 (SI, 2022, No. 1101), dated 27 October 2022, a copy of which was laid before this House on 31 October, be approved.—(*Joy Morrissey*.)

Question agreed to.

(6) Motion made and Question put forthwith (Standing Order No. 118(6)), That the Energy Bills Support Scheme and Energy Price Guarantee Pass-through Requirement (England and Wales and Scotland) Regulations 2022 (SI, 2022, No. 1102), dated 27 October 2022, a copy of which was laid before this House on 31 October, be approved.— (Joy Morrissey.)

Question agreed to.

(7) Motion made and Question put forthwith (Standing Order No. 118(6)), That the Energy Bill Relief Scheme Pass-through Requirement (England and Wales and Scotland) Regulations 2022 (SI, 2022, No. 1103), dated 27 October 2022, a copy of which was laid before this House on 31 October, be approved.—(Joy Morrissey.)

Question agreed to.

(8) Motion made and Question put forthwith (Standing Order No. 118(6)), That the Energy Bill Relief Scheme Pass-through Requirement (Heat Suppliers) (Northern Ireland) Regulations (SI, 2022, No. 1124), dated 3 November 2022, a copy of which was laid before this House on 4 November, be approved.—(Joy Morrissey.)

Question agreed to.

(9) Motion made and Question put forthwith (Standing Order No. 118(6)), That the Energy Bill Relief Scheme and Energy Price Guarantee Pass-through Requirement and Miscellaneous Amendments Regulations (SI, 2022, No. 1125), dated 3 November 2022, a copy of which was laid before this House on 4 November, be approved.—(Joy Morrissey.)

Question agreed to.

(10) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Persistent Organic Pollutants (Amendment) (EU Exit) Regulations 2022, which were laid before this House on 19 October, be approved.—(Joy Morrissey.)

Question agreed to.

(11) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Armed Forces (Tri-Service Serious Crime Unit) (Consequential Amendments) (No. 2) Regulations 2022, which were laid before this House on 17 October, be approved.—(*Joy Morrissey*.)

Question agreed to.

(12) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Armed Forces (Court Martial) (Amendment) Rules 2022, which were laid before this House on 17 October, be approved.—(Joy Morrissey.)

Question agreed to.

10 Adjournment

Subject: Rehabilitation of injured and sick service personnel and veterans (Tonia Antoniazzi)

Resolved, That this House do now adjourn.—(Joy Morrissey.)

Adjourned at 7.39 pm until tomorrow.

Other Proceedings

Changes to Notices Given

11 Sexually-motivated Manslaughter (Sentencing) Bill

Order for Second Reading on Friday 25 November, read and discharged. Bill to be read a second time on Friday 24 March 2023.

12 Social Security Benefits (Healthy Eating) Bill

Order for Second Reading on Friday 25 November, read and discharged. Bill to be read a second time on Friday 9 December.

13 Corporate Homicide Bill

Order for Second Reading on Friday 25 November, read and discharged. Bill to be read a second time on Friday 9 December.

14 Asylum Seekers (Permission to Work) Bill

Order for Second Reading on Friday 25 November, read and discharged. Bill to be read a second time on Friday 9 December.

15 Housing Standards (Refugees and Asylum Seekers) Bill

Order for Second Reading on Friday 25 November, read and discharged. Bill to be read a second time on Friday 9 December.

General Committees: Reports

16 Economic Crime and Corporate Transparency Bill Committee

Julie Elliott (Chair) reported written evidence submitted to the Committee. Written evidence to be published.

17 Retained EU Law (Revocation and Reform) Bill Committee

Sir George Howarth (Chair) reported written evidence submitted to the Committee. Written evidence to be published.

18 UK Infrastructure Bank Bill [Lords] Committee

Mr Peter Bone (Chair) reported:

- (1) written evidence submitted to the Committee; and
- (2) the Bill, as amended.

Written evidence to be published.

Bill, as amended, to be considered tomorrow; and to be printed (Bill 199).

19 Fifth Delegated Legislation Committee

Dame Caroline Dinenage (Chair) reported the draft Transport and Works (Guided Transport Modes) (Amendment) Order 2022.

General Committees: Appointments

The Speaker appoints the Chair of General Committees and members of Programming Sub-Committees, and allocates Statutory Instruments to Delegated Legislation Committees.

The Committee of Selection nominates Members to serve on General Committees (and certain Members to serve on Grand Committees).

20 Sixth Delegated Legislation Committee (draft Investigatory Powers Commissioner (Oversight Functions) Regulations 2022 and draft Investigatory Powers (Covert Human Intelligence Sources and Interception: Codes of Practice) Regulations 2022)

Members: Joanna Cherry and Sir John Hayes discharged and Dr Caroline Johnson and Richard Thomson nominated in substitution.

21 Seventh Delegated Legislation Committee (draft Road Vehicles and Non-Road Mobile Machinery (Type-Approval) (Amendment and Transitional Provisions) (EU Exit) Regulations 2022 and draft Road Vehicle Carbon Dioxide Emission Performance standards (Cars, Vans and Heavy Duty Vehicles) (Amendment) Regulations 2022)

Members: Mr Robin Walker and Matt Warman discharged and Mr Simon Clarke and Alun Cairns nominated in substitution.

22 Eighth Delegated Legislation Committee (draft Telecommunications Infrastructure (Leasehold Property) (Terms of Agreement) Regulations 2022)

Members: Damien Moore and Sarah Owen discharged and Lilian Greenwood and Justin Tomlinson nominated in substitution.

23 Ninth Delegated Legislation Committee (draft Biocidal Products (Health and Safety) (Amendment) Regulations 2022)

Members: Selaine Saxby discharged and Mary Robinson nominated in substitution.

24 Tenth Delegated Legislation Committee (draft Air Quality (Designation of Relevant Public Authorities) (England) Regulations 2022)

Members: Alun Cairns, Dr Caroline Johnson and Jerome Mayhew discharged and Chris Clarkson, Sir James Duddridge and Matt Warman nominated in substitution.

Select Committees: Reports

25 Backbench Business Committee

Transcript of representations made on Tuesday 22 November to be published (Ian Mearns).

26 Business, Energy and Industrial Strategy Committee

- (1) The semiconductor industry in the UK: Fifth Report, to be printed, with the formal minutes relating to the Report (HC 291);
- (2) Decarbonisation of the power sector: Oral evidence, to be published (HC 283);

- (3) Correspondence from the Minister for Enterprise and Markets: Written evidence, to be published;
- (4) Correspondence from the Secretary of State relating to the acquisition of Newport Wafer Fab: Written evidence, to be published;
- (5) Correspondence relating to RIIO-ED2: Written evidence, to be published;
- (6) *Pubs Code Adjudicator*: Written evidence, to be published (HC 589) (Darren Jones).

27 Defence Committee

Defence and Climate Change: Oral evidence, to be published (HC 179) (Tobias Ellwood).

28 Digital, Culture, Media and Sport Committee

- (1) Connected tech: smart or sinister?: Oral evidence, to be published (HC 157);
- (2) Safety at major sporting events: Written evidence, to be published (HC 596) (Julian Knight).

29 Draft Mental Health Bill (Joint Committee on)

Draft Mental Health Bill: Oral and written evidence, to be published (HC 696) (Sir Charles Walker).

30 Education Committee

- (1) Accountability hearings: Oral evidence, to be published (HC 58);
- (2) Correspondence from the Minister of State for Skills, Apprenticeships and Higher Education relating to the Laying Regulations under section 71 of the Higher Education and Research Act: Written evidence, to be published

(Mr Robin Walker).

31 Finance Committee

Record of the Committee's decisions taken at its meeting on 22 November, to be published (Mr Clive Betts).

32 Environment, Food and Rural Affairs Committee

Food security: Oral and written evidence, to be published (HC 622) (Sir Robert Goodwill).

33 Foreign Affairs Committee

- (1) Implementing the Integrated Review: Tilt to the Indo-Pacific: Oral evidence, to be published (HC 172);
- (2) Work of the Foreign, Commonwealth and Development Office: Written evidence, to be published (HC 171)

(Alicia Kearns).

34 Justice Committee

- (1) The work of the Lord Chancellor: Oral evidence, to be published (HC 883);
- (2) Correspondence from the Minister of State for Justice relating to the Urgent Notification issued for HMP Exeter: Written evidence, to be published;
- (3) Fraud and the Justice System: Written evidence, to be published (HC 12)

(Sir Robert Neill).

35 Petitions Committee

- (1) Record of the Committee's decisions relating to e-petitions, to be published;
- (2) List of closed e-petitions presented to the House, to be published (Catherine McKinnell).

36 Public Administration and Constitutional Affairs Committee

- (1) The scrutiny of international treaties and other international agreements in the 21st century: Oral and written evidence, to be published (HC 214);
- (2) Correspondence from the Chair of the independent peer review panel, relating to the PHSO peer review: Written evidence to be published;
- (3) Correspondence with the Secretary of State for Digital, Culture, Media and Sport relating to the implementation of PHSO recommendations: Written evidence, to be published;
- (4) Correspondence with the Minister of State, Cabinet Office relating to the UKSA Review: Written evidence to be published;
- (5) Parliamentary and Health Service Ombudsman Scrutiny 2021–22: Written evidence to be published (HC 745)

(Mr William Wragg).

37 Transport Committee

- (1) HS2: progress update: Written evidence, to be published (HC 641);
- (2) Work of the Secretary of State for Transport: Written evidence, to be published (HC 163)

(lain Stewart).

38 Treasury Committee

Autumn 2022 Fiscal Events: Oral evidence, to be published (HC 740) (Harriett Baldwin).

Lindsay Hoyle

Speaker

Westminster Hall

The sitting began at 9.30 am.

Business appointed by the Chairman of Ways and Means (Standing Order No. 10(6))

1 Future of the UK's canals and waterways

Resolved, That this House has considered the future of the UK's canals and waterways.— (Michael Fabricant.)

2 The use of contingency accommodation for asylum seekers in Belfast

Resolved, That this House has considered the use of contingency accommodation for asylum seekers in Belfast.—(Claire Hanna.)

The sitting was suspended between 11.28 am and 2.30 pm (Standing Order No. 10(1)(b)).

3 NHS staffing levels

Resolved, That this House has considered NHS staffing levels.—(Margaret Greenwood.)

4 Domestic abuse and public life

Resolved, That this House has considered domestic abuse and public life.—(Apsana Begum.)

The sitting was suspended between 4.24 pm and 4.30 pm.

5 Supporting UK artists and culture

Motion made and Question proposed, That this House has considered the matter of supporting UK artists and culture.—(Dame Caroline Dinenage.)

The Chair announced a time limit on backbench speeches (under the authority of the Chairman of Ways and Means and Standing Order No. 47(1)).

At 5.30 pm, the Motion lapsed (Standing Order No. 10(14)).

Sitting adjourned without Question put (Standing Order No. 10(14)).

Adjourned at 5.30 pm until tomorrow.

Eleanor Laing

Chairman of Ways and Means

Papers Laid

Papers subject to Affirmative Resolution

1 Constitutional Law

Draft Transport (Scotland) Act 2019 (Consequential Provisions and Modifications) Order 2023 (by Act), with an Explanatory Memorandum (by Command) (Secretary Alister Jack)

2 Environmental Protection

Draft Packaging Waste (Data Reporting) (England) Regulations 2022 (by Act), with an Explanatory Memorandum (by Command) (Secretary Thérèse Coffey)

3 Parliament

Draft Parliamentary Works Sponsor Body (Abolition) Regulations 2022 (by Act), with an Explanatory Memorandum (by Command) (Penny Mordaunt)

Papers subject to Negative Resolution

4 Energy

Renewable Heat Incentive Scheme (Amendment) (No. 2) Regulations 2022 (SI, 2022, No. 1217), dated 21 November 2022 (by Act), with an Explanatory Memorandum (by Command) (Secretary Grant Shapps)

5 London Government

Greater London Authority (Consolidated Council Tax Requirement Procedure) Regulations 2022 (SI, 2022, No. 1196), dated 17 November 2022 (by Act), with an Explanatory Memorandum (by Command) (Lee Rowley)

Other papers

6 Statutory Instruments (Notification)

Notification to Parliament of a published draft instrument pursuant to Paragraph 14 of Schedule 8 of the European Union (Withdrawal) Act 2018: Merchant Shipping (Fire Protection) Regulations 2023 (by Command) (Secretary Mark Harper)